STREETLIGHTING

PRESENTATION TO TRANSPORTATION COMMITTEE APRIL 27, 2022

AMANDA NOBLE, CITY AUDITOR
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OBJECTIVES

- Are Atlanta's streetlighting operational and maintenance costs consistent with industry standards?
- Are adequate controls in place to ensure that streetlighting operability meets industry standards?



FINDINGS OVERVIEW

- Unregulated lights account for 5% of inventory but 16% of total costs
 - Unregulated lights drive costs higher
 - Agreements suggest the city added lights in a haphazard way
 - Lower-level employees signed agreements for 17.6% of unregulated lights
- The city lacks information to manage its lighting portfolio
 - Georgia Power did not provide agreements for 139 unregulated lights
 - We could not locate 36 lights in sampled areas
 - The city does not maintain an inventory of lights

FINDINGS OVERVIEW (CONT.)

- Lighting outages were more common for city-owned lights
 - 12% of city-owned lights were out during our observations
 - <4% of Georgia Power's regulated lights were out during our observations</p>
 - Georgia Power declined to provide data on repair times
 - Monthly inspection reports for Georgia Power-maintained interstate lights showed 3.5% to 9.3% of lights not working between March 2019 and March 2021
- Georgia Power assessment of city's lights could present conflict of interest

UNREGULATED LIGHTS DRIVE HIGHER COSTS

Light Description by Billing Category	Estimated Total Monthly Charges (with Riders)	Total Count	Average	% of Cost	% of Lights	Minimum	Maximum
OLG (GPC-owned)	\$46,715.36	2,045	\$22.84	5.3%	3.6%	\$10.66	\$60.88
RLG (GPC-owned)	\$487,904.63	34,888	\$13.98	55.7%	61.6%	\$11.77	\$25.64
Unregulated (GPC-owned)	\$142,011.25	2,989	\$47.51	16.0%	5.3%	\$32.63	\$100.83
City-owned (OLG/OLNG)	\$192,859.61	16,416	\$11.75	21.8%	29.0%	\$2.12	\$35.83
Metered	\$5,645.46	273	\$20.68	0.6%	0.5%	\$7.48	\$56.87
Non-Governmental							
Regulated	\$292.3	9	\$32.48	0.0%	0.0%	\$19.91	\$65.95
Totals	\$875,428.37	56,620	\$15.46	100.0%	100.0%		

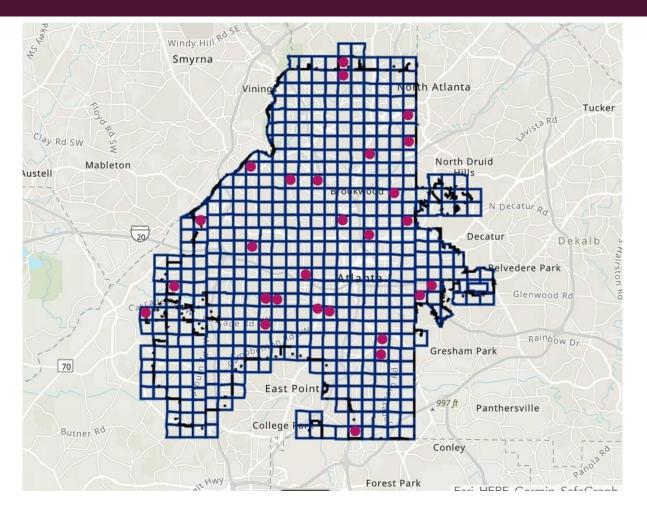
Source: Developed by auditors based on March 2021 Georgia Power billing data

LOWER-LEVEL EMPLOYEES SIGNED AGREEMENTS FOR 17.6% OF UNREGULATED LIGHTS

Position	Number of Lights Authorized in the 74 Agreements	% of Lights
Commissioner/Deputy		
Commissioner	2,288	80.3%
Lower-Level Staff	502	17.6%
City Council member	60	2.1%
Total	2,850	

Source: Developed by auditors based on Georgia Power lighting service agreements

CITY LACKS INFORMATION TO MANAGE ITS STREETLIGHTING PORTFOLIO



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LIGHTING OUTAGES ARE MORE COMMON FOR CITY-OWNED STREETLIGHTS



Source: Developed by auditors based on monthly inspection reports that Georgia Power provided

TWELVE PERCENT OF CITY-OWNED LIGHTS WERE OUT

City	Days to Complete Minor Repairs	Difference from Atlanta (In Days)		
Atlanta	30	0		
Chicago	2-7 (median 4.5)	-25.5		
Newark (CA)	12	-18		
Raleigh	3-5 (median 4)	-26		
St. Louis	3	-27		
San Diego	12	-18		
San Francisco	2	-28		
San Jose	7-14 (median 10.5)	-19.5		
Santa Monica	2	-28		
Washington, D.C.	2-5 (median 3.5)	-26.5		

Source: Developed by auditors based on online sources of information

GEORGIA POWER ASSESSMENT OF CITY-OWNED LIGHTS COULD PRESENT CONFLICT OF INTEREST

- The city's proposed sale of its streetlights to Georgia Power will likely increase overall cost but improve performance
 - Estimated increase \$114,000 per month
- Resolution 21-R-3661 authorized the city to contract with Georgia Power to assess city-owned lights
- Because Georgia Power could benefit from acquiring city-owned light, this
 presents a conflict of interest

RECOMMENDATIONS

- 1. add regulated lights where possible to reduce costs
- establish criteria for where and why unregulated lights are added to reduce the overall expense of lighting
- 3. develop a plan for managing streetlighting costs and agreements
- 4. implement an approval process for adding new lights to the city's streetlighting portfolio, including who is authorized to sign agreements for unregulated lights
- 5. work with Law to renegotiate unregulated lights under one agreement and/or at least renegotiate agreements for lights for which Georgia Power cannot provide the agreements

RECOMMENDATIONS (CONT'D)

- work with Georgia Power to develop a tracking nomenclature to identify the billing charges for each light
- order a physical audit of a sample of lights quarterly to ensure that billing data is accurate
- 8. work with Georgia Power to collect billing credits for lights for which the city has been charged a flat rate but that cannot be physically located
- assign staff to streetlight recordkeeping to serve as a central repository for agreements and streetlight-related GIS data
- 10. work with Georgia Power to establish a reasonable operability rate for regulated lights and require nighttime repair work if the rate exceeds the established threshold

RECOMMENDATIONS (CONT'D)

- 11. work with Georgia Power to ensure the service request data is available to the city upon request
- 12. work with Law during contract renegotiations to include provisions in the contract to provide billing credits for outages over a certain threshold
- 13. develop written procedures for processing streetlight service requests if the city decides to maintain city-owned lights in its portfolio
- 14. update SLAs and consider increasing the number of city repair crews or outsourcing repairs of city-owned light if the city decides to maintain city-owned lights in its portfolio
- 15. analyze proposed Georgia Power rates for purchasing city-owned lights to mitigate the risk created by the city contracting with the utility to assess the lights prior to purchasing them

QUESTIONS?

Full report:

Streetlighting - April 2022 (atlaudit.org)