Executive Order Office of the Mayor City of Atlanta

#### EXECUTIVE ORDER NUMBER 2021-147 BY THE MAYOR

THAT IN ACCORDANCE WITH SECTION 2-181(A) OF THE CITY OF ATLANTA CODE OF ORDINANCES: DECLARING THERE TO BE AN EMERGENCY IN EXISTENCE WITHIN THE JURISDICTIONAL LIMITS OF THE CITY OF ATLANTA DUE TO THE ONGOING COVID-19 PANDEMIC; EXERCISING MY EMERGENCY POWERS IN ACCORDANCE WITH SECTION 2-181(B) OF THE CITY OF ATLANTA CODE OF ORDINANCES; REOUIRING PERSONS ENTERING CITY OF ATLANTA FACILITIES TO WEAR A MASK OR A CLOTH FACE COVERING WHILE INDOORS; CALLING ON THE INC., **ATLANTA** HOUSING **AUTHORITY**, **ATLANTA** BELTLINE COUNTY/CITY OF ATLANTA LAND BANK AUTHORITY, INVEST ATLANTA, PARTNERS FOR HOME. AND THE CITY OF ATLANTA'S DEPARTMENT OF GRANTS AND COMMUNITY DEVELOPMENT TO INSTITUTE A TEMPORARY MORATORIUM ON RESIDENTIAL EVICTIONS AND FILINGS WHICH SHALL REMAIN IN PLACE FOR THE DURATION OF THIS EMERGENCY DECLARATION; DECLARING CITY FACILITIES TO BE OPEN TO THE PUBLIC IN A LIMITED CAPACITY TO ALLOW FOR THE PROVISION OF CERTAIN IN-PERSON TRANSACTIONAL SERVICES, ONLY; AND DIRECTING CITY OF ATLANTA BOARDS, AUTHORITIES, COMMISSIONS, COMMITTEES, OR OTHER SIMILAR BODIES SUBJECT TO SECTION 3-401 OF THE CITY OF ATLANTA CHARTER (BACE) TO CONTINUE MEETING REMOTELY IN ACCORDANCE WITH THE GEORGIA OPEN MEETINGS ACT FOR THE DURATION OF THIS EMERGENCY DECLARATION.

**WHEREAS**, pursuant to its police power, the City of Atlanta may enact ordinances and take action to protect the health, safety, and general welfare of the public; and

WHEREAS, pursuant to that power, and specifically, pursuant to Section 2-181(a) of the Code of the City of Atlanta ("City"), the Mayor, as Chief executive of the City, shall have the emergency power to declare an emergency to exist when, in the mayor's opinion, there is an extreme likelihood of destruction of life or property due to an unusual condition; and

**WHEREAS**, pursuant to Section 2-181(b) of the Code of the City of Atlanta, the Mayor, as chief executive of the City, shall have the right to exercise any or all of the following options after such declaration of emergency:

- (1) To use employees of the city other than employees of the department of police to assist in the safety and preservation of life, limb and property of the citizenry of the city.
- (2) To close streets and sidewalks and to delineate areas within the city wherein an emergency exists.
- (3) To impose emergency curfew regulations.
- (4) To close business establishments within the affected area.

- (5) To close any and all city-owned buildings and other facilities to the use of the general public.
- (6) To do any and all acts necessary and incidental to the preservation of life, limb and property of the citizenry of the city; and

**WHEREAS**, no emergency power as set forth in this section may be effective for more than 72 hours after the declaration of an emergency; and

**WHEREAS**, pursuant to Section 2-182 of the Code of the City of Atlanta, the Mayor may issue executive orders which apply to events of short duration and which expire at the next meeting of the City Council subsequent thereof unless ratified by a majority vote of the members present and voting; and

**WHEREAS**, like much of the world the United States, the State of Georgia, and the City of Atlanta are currently responding to an outbreak of respiratory disease caused by a novel coronavirus named "SARS-CoV-2" and the disease it causes named "coronavirus disease 2019" (abbreviated "COVID-19"); and

**WHEREAS**, on March 11, 2020 the World Health Organization declared the COVID-19 outbreak a pandemic; and

**WHEREAS**, on March 13, 2020 the President of the United States announced a national emergency in response to the COVID-19 pandemic, which included two emergency declarations: one under the National Emergencies Act and one under the Stafford Disaster Relief and Emergency Assistance Act; and

**WHEREAS**, on March 14, 2020 Governor Brian Kemp signed a public health state of emergency to address the COVID-19 pandemic through assisting health and emergency management officials across Georgia by deploying all available resources for the mitigation and treatment of COVID-19; and

**WHEREAS**, due to the COVID-19 pandemic, on March 16, 2020, I declared there to be an emergency in existence within the City of Atlanta pursuant to Section 2-181(a) of the City of Atlanta Code of Ordinances; and

**WHEREAS**, in furtherance thereof, on March 16, 2020 all City facilities, including City Hall and Municipal Court were declared closed to the general public until further notice, and City implemented a mandatory full telework deployment; and

WHEREAS, the Center for Disease Control ("CDC") has issued guidance on the emerging and rapidly evolving situation of the COVID-19 pandemic, including how to protect oneself from this illness; and

**WHEREAS**, social distancing is recommended by the CDC to prevent the continued spreading of this illness in the community; and

**WHEREAS**, the CDC also advises that the use of masks or cloth face coverings will slow the spread of COVID-19; and

**WHEREAS**, on April 2, 2020, Governor Kemp signed an Executive Order to Ensure a Safe and Healthy Georgia (Governor's Executive Order 04.02.20.01) to address the COVID-19 pandemic by

implementing temporary actions necessary and appropriate to protect the health, safety, and welfare of Georgia's residents and visitors; and

**WHEREAS**, subsequently, Governor Kemp issued a series of Executive Orders which amended and revised the temporary action necessary and appropriate to protect the health, safety, and welfare of Georgia's residents and visitors, the last such Executive Order expiring on July 1, 2021; and

WHEREAS, nevertheless, because of the continuing negative impacts of the COVID-19 pandemic on the State's economy, supply chain, and healthcare infrastructure, on June 30, 2021, Governor Kemp issued an Executive Order declaring there to be a State of Emergency in the State of Georgia and ordering that all resources of the State of Gorgia shall be made available to assist in activities designed to address this emergency and aid recovery and response efforts; and

**WHEREAS**, on February 24, 2021, President of the United States, Joe Biden issued notice stating that the national emergency declared on March 13, 2020, concerning the COVID-19 pandemic is to continue in effect beyond March 1, 2021; and

WHEREAS, pursuant to OCGA §38-3-28, the City is empowered to make, amend and rescind such orders, rules, and regulations as may be necessary for emergency management purposes and to supplement the carrying out of Articles 1 through 3 of the Emergency Management chapter of the Official Code of Georgia, but such orders, rules, and regulations shall not be inconsistent with any orders, rules, or regulations promulgated by the Governor or by any state agency exercising a power delegated to it by him; and

**WHEREAS**, in accordance with the City's police powers and the authority granted to the City to enter emergency orders which are not in conflict with any orders, rules, or regulations promulgated by the Governor of the State of Georgia, I am hereby declaring there to be the existence of an emergency within the City of Atlanta pursuant to Section 2-181(a) of the City of Atlanta Code of Ordinances; and

**WHEREAS**, pursuant to this declaration, beginning September 7<sup>th</sup>, 2021 all City facilities including City Hall, shall be open to the public in a limited capacity to allow for the provision of certain inperson transactional services, only; and

**WHEREAS**, these services may include but may not be limited to "walk-up" transactions services such as making payments, service of legal documents, and filing of permit applications, and material drop-off/pick-up; and

WHEREAS, certain other in-person transactional services may take place in City facilities by appointment; and

**WHEREAS**, due to the persistence of the COVID-19 pandemic, exacerbated by the arrival of the highly transmissible Delta SARS-CoV-2 variant, which is currently the most contagious version of the coronavirus worldwide, spreading about two to three times faster than the original version of the virus, it remains an unacceptable risk to the safety of City of Atlanta employees and members the public to congregate indoors in single locations for extended periods of time; and

**WHEREAS**, accordingly, indoor City facilities shall remain closed and unavailable to the public for rental or reservation; and

**WHEREAS**, the limited capacity of the opening of City facilities shall not apply to the Municipal Court, Lakewood Amphitheater, or Chastain Amphitheater, which shall continue to be open and operable at normal capacity; and

**WHEREAS**, all persons entering or remaining present in City facilities shall wear a mask or a cloth face covering over the nose and mouth while indoors, as provided specifically herein; and

**WHEREAS**, as a result of the COVID-19 pandemic, the economy of the City of Atlanta has been severely impacted; and

**WHEREAS**, even a few lost days of wages because of COVID-19 could mean not being able to buy food, pay rent, or pay utilities; and

WHEREAS, nearly half of Atlantans spend more than one-third of their income on rent and are housing cost-burdened; and

**WHEREAS**, the ability of residents to remain in their homes contributes directly to the community's efforts to prevent the further exposure and spread of COVID-19; and

WHEREAS, government entities around the world have implemented eviction prevention measures to increase housing stability for residents being financially impacted by the COVID-19 pandemic; and

**WHEREAS**, in response to the need to implement eviction prevention measures to increase housing stability for residents being financially impacted by the COVID-19 pandemic, I issued an Executive Order via which governmental and quasi-governmental entities, to which the mayor of the City of Atlanta has appointment authority, and which provide subsides for the development and provision of housing opportunities were called upon to institute a moratorium on residential evictions and filings; and

WHEREAS, this executive order was applicable to the Atlanta Housing Authority, Atlanta Beltline Inc., Fulton County/City of Atlanta Land Bank Authority, Invest Atlanta, Partners for Home, and the City of Atlanta's Department of Grants and Community Development, and was ratified by the Atlanta City Council; and

**WHEREAS**, due to the persistence of the COVID-19 pandemic crisis, I have issued renewals of this Executive Order which have been ratified by the Atlanta City Council and which extended this moratorium, such that it would remain in effect through July 31, 2021; and

**WHEREAS**, due to the persistence of the COVID-19 pandemic crisis, many are still being financially impacted by the necessary response thereto; and thus, there remains a need to maintain eviction prevention measures to increase housing stability for residents being financial impacted by the COVID-19 pandemic; and

**WHEREAS**, it is therefore my desire that beginning on August 1, 2021 the moratorium on residential evictions and filings issued pursuant to 21-O-0453 shall continue and shall remain in place for so long as this emergency declaration remains in effect; and

**WHEREAS**, due to the emergency closure of all City of Atlanta facilities to the public, on March 23, 2020, I issued an executive order via which I ordered that all meetings of City of Atlanta boards, authorities, commissions, committees, or other similar bodies subject to section 3-401 of the City of

Atlanta Charter (BACE), which were scheduled or were otherwise required to occur during the period that City Hall and other City Facilities were closed to the public in accordance with the City's response to the COVID-19 Pandemic, would be postponed until such time as City Hall and other City facilities reopened to the public, which was ratified by the Atlanta City Council pursuant to 20-O-1293; and

WHEREAS, due to the continued necessity to keep City Hall and other City Facilities closed to the public, and the continued necessity of the mandatory full telework deployment, as a result of the COVID-19 pandemic, on June 15, 2020, I issued an executive order via which I ordered the implementation of a process by which BACEs may begin remote meetings in accordance with the Georgia Open Meetings Act (OCGA § 50-14-1, et seq.) and other legal requirements, which was ratified by the Atlanta City Council; and

WHEREAS, the implementation of the process by which BACEs could conduct remote meetings in accordance with the Georgia Open Meetings Act and other legal requirements has allowed the City to safely continue its operations related to the BACEs throughout the COVID-19 pandemic; and

**WHEREAS**, due to the persistence of the COVID-19 pandemic, exacerbated by the arrival of the highly transmissible Delta SARS-CoV-2 variant, which is currently the most contagious version of the coronavirus worldwide, spreading about two to three times faster than the original version of the virus, it remains an unacceptable risk to the safety of City of Atlanta employees, members of BACEs and members of the public to congregate indoors in single locations for extended periods of time for the purpose of conducting in-person public meetings; and

**WHEREAS**, the Georgia Open Meetings Act provides that due to circumstances necessitated by emergency conditions involving public safety or the preservation of property or public services, including the declarations of federal, state, or local states of emergency issued due to the COVID-19 pandemic, public agencies may meet via teleconference in accordance with the notice and public access requirements of the Open Meetings Act; and

**WHEREAS**, accordingly, regardless of the opening of City facilities to the public in a limited capacity to allow for certain in-person transactional services, it is my desire that BACEs shall continue to meet remotely in accordance with the Georgia Open Meetings Act and other legal requirements, for so long as this emergency declaration remains in effect.

# NOW THEREFORE, I, KEISHA LANCE BOTTOMS, AS MAYOR OF THE CITY OF ATLANTA, NOW HEREBY AUTHORIZE, ORDER AND DIRECT AS FOLLOWS:

**SECTION 1.** It is my opinion that there exists an extreme likelihood of destruction of life or property within the jurisdictional limits of the City of Atlanta due to the unusual condition of the COVID-19 pandemic, and in accordance with Section 2-181(a) of the City of Atlanta Code of Ordinances, I hereby declare there to be an emergency in existence within the jurisdictional limits of the City of Atlanta.

**SECTION 2**. In accordance with this emergency declaration, I am exercising my emergency powers in accordance with OCGA Section 38-3-28, and Section 2-181(b) of the City of Atlanta Code of Ordinances.

### **SECTION 3**. City Facilities, generally.

(a) Beginning September 7<sup>th</sup>, 2021, all City facilities, including City Hall, shall be open to the public in a limited capacity to allow for the provision of certain in-person transactional services, only.

- (b) Indoor City facilities shall remain closed and unavailable to the public for rental or reservation.
- (c) The limited capacity of the opening of City facilities shall not apply to the Municipal Court, Lakewood Amphitheater, or Chastain Amphitheater, which shall continue to be open and operable at normal capacity.

#### **SECTION 4.** City Facilities Indoor Mask Mandate.

- (a) Except as otherwise provided in this Order, all persons entering or remaining in facilities owned or leased by the City of Atlanta, including but not limited to City of Atlanta employees, shall wear a facial covering or mask over the mouth and nose at all times while indoors and where other physical distancing measure may be difficult to maintain from non-cohabitating persons.
- (b) For purposes of the Indoor Mask Requirement portion of this Order, the following terms are hereby defined as follows:
  - (1) Facial covering or mask means a device to cover the nose and mouth of a person and impedes the spread of saliva, respiratory droplets, or other fluids during speaking, coughing, sneezing or other intentional or involuntary action. Medical grade masks are not required; coverings may be fashioned as advised by the CDC and from other suitable fabrics. The mask must cover the mouth and nose of the wearer.
  - (2) *Polling place* means the room provided in each precinct for voting at a primary or election.
- (c) Facial coverings or masks are not required in the following circumstances:
  - (1) In personal vehicles;
  - (2) When a person is alone in enclosed spaces or only with other members of the same household;
  - (3) When the individual has a bona fide religious objection to wearing a facial covering or mask;
  - (4) While drinking or eating;
  - (5) When a licensed healthcare provider has determined that wearing a facial covering or mask causes or aggravates a health condition for the individual or when such person has some other bona fide medical reason for not wearing a facial covering or mask;
  - (6) When wearing a facial covering or mask would prevent the receipt of personal services or performing work in the course of employment;
  - (7) When complying with the directions of a law enforcement officer or for the purposes of verifying a person's identity;

- (8) Children under the age of ten (10) years;
- (9) When the individual cannot don or remove a face mask or face covering without undue assistance;
- (10) At any polling place and no individual shall be denied ingress or egress to or from a polling place for failure to wear a facial covering or mask; and
- (11) When engaged in playing or physically participating in any sporting or athletic event, or while in a swimming pool.
- (d) Violations of this Section 4 may be enforced by a notice of Order violation issued by any police officer, code enforcement officer, or other authorized law enforcement official, as provided below:
  - (1) A person who fails to comply with paragraph (c) of Section 4 of this Order shall be first given a warning and an opportunity to put on a facial covering or mask, leave the City facility, or demonstrate their compliance with one of the exceptions in paragraph (d) of Section 4
  - (2) If the person violating this Order refuses or fails to comply with this Order after being given a warning pursuant to subparagraph (1) of this paragraph then such person may be subject to a civil penalty of not more than \$25.00 on the first offense and not more than \$50.00 on the second and any subsequent offenses.
  - (3) A notice of violation may be served by delivery into the hands of the suspected violator or by other reasonable process for serving notice of ordinance violations used by the City.
  - (4) Notwithstanding the foregoing, every reasonable effort shall be made to bring an individual into voluntary compliance with the terms of this Order prior to issuance of any notice of violation, including providing complimentary masks, explaining the importance of wearing facial coverings during this pandemic, and issuing verbal and written warnings.
- (e) In all locations where facial coverings or masks are not required to be worn pursuant to this Order, they are strongly encouraged to be worn.

## **SECTION 5.** Temporary Moratorium on Residential Evictions.

- (a) Beginning on August 1, 2021, that the Atlanta Housing Authority, Atlanta Beltline Inc., Fulton County/City of Atlanta Land Bank Authority, Invest Atlanta, Partners for Home, and the City of Atlanta's Department of Grants and Community Development are called upon to institute a temporary moratorium on residential evictions and filings in sponsored and funded housing units and housing developments, which shall remain in place for the duration of this emergency declaration.
- (b) The entities subject to this order are instructed not to permit the issuance notices of termination or initiate evictions for non-payment of rent, and not to permit the imposition of late fees or other charges due to late or non-payment of rent during the duration of this emergency declaration.

**SECTION 6.** All meetings of City of Atlanta boards, authorities, commissions, committees, or other similar bodies subject to section 3-401 of the City of Atlanta Charter (BACE), shall continue to be conducted remotely in accordance with the Georgia Open Meetings Act (OCGA § 50-14-1, et seq.) and other legal requirements, for the duration of this emergency declaration.

**SECTION 7**. If one or more of the provisions contained in the Order shall be held to be invalid, in violation of the Constitution of the United States, the Georgia Constitution, in violation of Georgia law, in violation of any orders, rules, or regulations promulgated by the Governor or by any state agency exercising a power delegated to it by the Governor of the State of Georgia, or unenforceable in any respect, such invalidity, violation, or unenforceability shall not affect any other provisions herein, but in such case, this Order shall be construed as if such invalid, illegal, or unenforceable provision had never been contained with this Order.

This 15<sup>th</sup> day of December, 2021.

Keisha Lance Bottoms, Mayor

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ATTESTED:

Received/Filed.

A. Vanessa Waldon Deputy Municipal Clerk

This 15th day of December 2021.